# Imperial College London







Natural capital accounting to support assessment of the "no net loss" principle for biodiversity and people for an infrastructure project in Uganda

> Helena Newell August 2018

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# **DECLARATION OF OWN WORK**

I declare that this thesis,

"Natural capital accounting to support assessment of the "no net loss" principle for biodiversity and people for an infrastructure project in Uganda"

is entirely my own work, and that where material could be construed as the work of others,

it is fully cited and referenced, and/or with appropriate acknowledgement given.

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Photo: Mwola CFR project area. H. Newell 2018

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# LIST OF ACRONYMS

BBOP	The Business and Biodiversity Offsets Programme
CFR	Central Forest Reserve
ES	Ecosystem services
ESIA	Environmental and Social Impact Assessment
IFC	International Finance Corporation
MEA	Millennium Ecosystem Assessment
NaFFIRI	National Fisheries Resources Research Institute
NaFFORI	National Forestry Resources Research Institute
NC	Natural Capital
NCA	Natural Capital Accounting
NFA	National Forest Authority
NNL	No net loss
NWSC	National Water and Sewerage Corporation
QGIS	Quantum Geographic Information System
UBOS	Ugandan Bureau of Statistics
UGX	Ugandan Shillings

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# 1 Natural capital accounting to support assessment of the "no net 2 loss" principle for biodiversity and people for an infrastructure 3 project in Uganda

4

# 5 **ABSTRACT**

6 A boom in infrastructure projects is occurring all over the world, particularly in developing 7 countries that contain some of the world's biodiversity hotspots. Environmental and social 8 impact assessments are failing to recognise projects' full impact on biodiversity. Project-9 level natural capital accounting could improve the assessment of infrastructure projects and 10 operationalise the principle of no net loss for biodiversity and people. We conducted an ex 11 ante natural capital account for an infrastructure project in Uganda. Our case study assessed 12 impacts of the project on the stocks of the biodiversity components of natural capital and 13 the flows of ecosystem services using secondary data and observations. We tested how the 14 decisions of the baseline, counterfactual, and future scenarios affected the natural capital 15 account. We found that these decisions significantly influenced the output of the natural 16 capital account and hence the predicted delivery of no net loss. Therefore, natural capital 17 accounts should be recognised as a tool to aid decision-making allowing consideration of all 18 project impacts and dependencies on biodiversity, rather than purely a set of numerical 19 accounts. Natural capital accounts should be based on transparent decisions, and used to 20 monitor and evaluate the delivery of no net loss. Primary data collection on well-being is 21 required if no net loss for people is to be evidenced. Further research is required about how

- 22 to maximise the provision of ecosystem services while ensuring the project's dependencies
- and the stocks of the biodiversity components of natural capital are sustained.

# 24 **KEYWORDS**

25 Impact, Dependencies, Uncertainty, Decision-making, Ecosystem services

#### 26 **INTRODUCTION**

27

#### 28 Introduction to Natural Capital Accounting

29 A boom in infrastructure projects is occurring all over the world, particularly in developing 30 countries that contain some of the world's biodiversity hotspots (Slingenberg et al. 2009). 31 Although aiding global development, projects are obtaining approval despite causing losses 32 in biodiversity (Laurance 2018). Best practice requires environmental and social impact 33 assessments (ESIAs) to identify the significant impacts of development and associated 34 compensation measures (IFC 2012a, 2012b). However, ESIAs typically do not account for all 35 biodiversity impacts and for the full social and economic consequences of biodiversity loss 36 (Laurance 2018). Governments and businesses are committing to no net loss (NNL) of 37 biodiversity to address the negative impacts of infrastructure projects on biodiversity 38 (Maron et al. 2016). Best practice guidelines have been published that cover both 39 biodiversity and social perspectives of NNL (BBOP 2012; IFC 2012b; Griffiths et al. 2018). 40 However, there remain conceptual, ecological and social challenges to its delivery (Gardner 41 et al. 2013; Bull et al. 2014).

42

Natural Capital Accounting (NCA) is a relatively new mechanism to assess the impact and dependencies of development on biodiversity and mainstream it into decision-making in a systematic manner (Bolt et al. 2016; Natural Capital Coalition 2016). Natural capital refers to the stocks of nature that produce benefits to people through ecosystem services, as well as the natural processes and functions that underpin their operation, with biodiversity as one component (Figure 1) (Natural Capital Committee 2013; Natural Capital Coalition 2016). 50 natural capital and the derived flows of ecosystem services, which can be conducted at a 51 national, sub-national, habitat or project-level (eftec et al. 2015; Natural Capital Coalition 52 2016). Natural Capital Accounts have the potential to support and improve the current 53 methods for assessing infrastructure projects, including ESIAs and NNL, and form the basis 54 for compensation (Forest Trends & eftec 2017).



55

# 56 *Figure 1:* Conceptual interactions between nature, people and the project

57

To date, the focus has been undertaking NCAs at a national-level (Spurgeon 2014). However, two project-level frameworks have been developed; The Natural Capital Protocol and the Corporate Natural Capital Accounting framework (eftec et al. 2015; Natural Capital Coalition 2016). The Corporate NCA framework was adapted to include NNL and involves developing a Natural Capital Asset Register, classifying ecosystem services and developing physical and monetary flow accounts for a baseline and multiple points in the future (eftec
et al. 2015; Forest Trends & eftec 2017). Both frameworks are relatively new with only a few
case studies, and even fewer, if any, that have helped companies deliver NNL (eftec et al.
2015; Forest Trends & eftec 2017). The majority of case studies are retrospective and in
developed countries ( eftec et al. 2015; Forest Trends & eftec 2017; Natural Capital Coalition
2018).

69

#### 70 Key decisions within a NCA

Natural Capital Accounts remain challenging to implement despite the creation of frameworks, with decisions required at each stage. There are scoping decisions, including defining the purpose, boundary and consideration of dependencies (Natural Capital Coalition 2016). There are also methodological decisions including how to collect data, classify habitats and quantify or monetise the flow of ecosystem services (Natural Capital Coalition 2016).

77

78 For NCAs supporting the delivery of NNL for biodiversity and people (Figure 1), they should 79 deliver NNL of biodiversity which "refers to the point where biodiversity gains from 80 targeted conservation activities match the losses of biodiversity due to the impacts of a 81 specific development project, so that there is no net reduction overall in the type, amount 82 and condition (or quality) of biodiversity over space and time" (BBOP 2012). They should 83 also adhere to the "no worse off" principle for people, which is defined as "project-affected people (appropriately aggregated) should perceive the component of their well-being 84 85 associated with biodiversity losses and gains to be at least as good as a result of the

development project and associated biodiversity offset, throughout the project life cycle,
than if the development had not been implemented" (Griffiths et al. 2018).

88

No net loss assessments also require the project and no project scenarios to be defined. If the NCA is ex ante, the project scenario relies on projections of the stocks of the biodiversity components of natural capital and flows ecosystem services (Forest Trends & eftec 2017). The no project scenario requires definition of the baseline, the measurement of the area before the project, and the counterfactual, a comparison by which to assess whether NNL has been achieved (Bull et al. 2014). Counterfactuals are based on assumptions of future trends of biodiversity and anthropogenic impacts (Bull et al. 2014).

96

97 Natural Capital Accounts face significant uncertainty, including both epistemic and linguistic
98 (Regan et al. 2002). There are model uncertainties, potential data biases and uncertainties
99 over the future scenarios. These uncertainties need to be exposed and made explicit to
100 avoid misleading results (Milner-Gulland & Shea 2017).

101

#### 102 The case study

Uganda is one of the most biodiverse countries in the world and is currently undergoing a period of rapid infrastructure development (Winterbottom & Eilu 2006). Poverty remains a significant issue and, although improving access to basic infrastructure services could increase standards of living, it may harm the large rural population who depend on biodiversity (World Bank 2016). The Ugandan government is initiating the use of NNL, supporting national-level ecosystem accounting and undertaking a new project to further develop national-level NCAs (COMBO 2016; UNEP-WCMC & IDEEA 2017, UNEP-WCMC,

personal communication). However, in Uganda, currently there is no application of NCAs for
 infrastructure projects and no links between the natural capital national-level accounts and
 project-level NNL assessments.

113

114 There has been limited evaluation of the project-level NCAs that have been undertaken and 115 the influence that the decisions and uncertainties have on the NCA. To address this, we 116 completed a NCA of an infrastructure project in Uganda with the aim of supporting the 117 design and evidence-base for NNL of biodiversity that is sustainable and fair to projectaffected people. We explored how the decisions and uncertainties will influence the output 118 119 and the operational use of the NCA. Our objectives were to: i) quantify the stocks of the 120 biodiversity components of natural capital and the flows of ecosystem services for a baseline, post-construction and 30 years after construction (Figure 1), in order ii) to explore 121 122 how decisions on the baseline, counterfactuals and scenarios affect the flows of ecosystem 123 services, and iii) evaluate how this influences the operational use of the NCA to design NNL. 124 We have considered the output as the numerical accounts and qualitative discussion and 125 the operational use as the effect the accounts have on project decision-making and the requirements for offsets. We focused on the flows of ecosystem services derived from the 126 project area in order to consider the no worse off principle. 127

#### 128 METHODS

#### 129 Structure for ex ante NCA

130 From a literature review, we identified the project-level NCA frameworks - the Natural 131 Capital Protocol and Corporate NCA - and adapted these to create a structure for 132 undertaking an ex ante NCA on biodiversity losses and gains, including both impacts and dependencies (Figure 2) (Natural Capital Coalition 2016; Forest Trends & eftec 2017). 133 Impacts were disaggregated into impacts on the stocks of the biodiversity components of 134 natural capital and the flows of ecosystem services. From the frameworks and the NNL 135 136 literature, we identified key decisions for the NCA (Supporting Information) (Bull et al. 2013; 137 Natural Capital Coalition 2016; Griffiths et al. 2018). We focused on a subset of these decisions which are under-represented in the ESIA and NCA literature and had a significant 138 influence on the output of this particular NCA (Figure 2). 139



141 *Figure 2:* Structure for ex ante Natural Capital Account

#### 142 Case study description

Our case study is the National Water and Sewerage Corporation's (NWSC) Katosi Water 143 Treatment Project in the Mukono District, Uganda. The project is designed to deliver 144 145 drinking water to the residents of Kampala and surrounding areas by 2020 (NWSC, personal 146 communication). Water abstraction is planned to occur from Lake Victoria (Figure 3), with 147 the water treatment plant to be constructed in the Mwola Central Forest Reserve (CFR), an 148 area of forest managed by the National Forest Authority (NFA) (NFA 2012; GKW Consult 149 GmbH 2016; UNEP-WCMC & IUCN 2018). The communities around the CFR are mainly 150 engaged in farming and fishing for subsistence and small-scale commercial activities, with 151 lake access at Sumbwe Bay (Figure 3). They use the Mwola CFR to collect water, non-timber 152 forest products and firewood, however, there has been substantial timber extraction and farming within the forest, which are not allowed under the NFA forest management plan 153 154 (NFA 2012). In the project's ESIA, an illegal fishing village was identified at Sumbwe Bay but 155 in early 2018, it was demolished by the Fisheries Protection Unit (GKW Consult GmbH 2016; 156 NWSC, personal communication).



157

158 Figure 3: Project area in the Mwola Central Forest Reserve, Mukono District, Uganda. The

159 project area is divided into the Plant and reforestation area, with the local communities (red)

160 and closest markets (white) identified on the map

161

### 162 Data collection

163 Data collection consisted of compiling secondary data and undertaking observations (see

164 Supporting Information for further details).

- 165
- 166 Secondary data
- 167 We gathered information on the stocks of habitats within the project area, and the use of
- 168 the project area and forests by local communities in Uganda. We obtained this information
- 169 from the NWSC, NFA, National Biodiversity and Data Bank at Makerere University and
- 170 Ugandan Bureau of the Statistics. We completed specific data searches within Google,

171 Google Scholar and Web of Science to access peer-reviewed and non-peer reviewed 172 literature. To evaluate the influence of decisions on NCA outputs, we conducted specific 173 data searches within Google and Google Scholar for anticipated changes, including 174 projections for population growth, and the use of medicinal plants and firewood.

175

#### 176 Observational information

177 The purpose of the observations was to assess whether the secondary data was 178 representative of the project area. It was also used to calculate charcoal provision, fishing 179 volumes, the number of households and market prices, due to the lack of estimates from 180 secondary data. We completed site visits over 5 weeks during June and July 2018. Daily 181 observational walks were conducted for a 9-day period around the Plant and reforestation 182 area (Figure 3) by two local research assistants, who recorded the activities observed e.g. 183 charcoal burning. The route covered 3.7 km along the main paths, and approximately 20% 184 of the project area. At Sumbwe bay, on 4 mornings (8am to 1pm) and 3 afternoons (1pm to 185 6pm), the research assistants recorded the number and type of fishing boats leaving and 186 arriving. The research assistants noted the number of dwellings along all the roads from the 187 project area to Ngombere (Figure 3).

188

We conducted market observations in the 3 closest markets to the project area in July 2018 (Figure 3) (NWSC and NFA, personal communication). We used the observations to estimate the prices of goods obtained from the project area. The research assistants chose stalls randomly and observed the prices and quantities of goods. Three visits were conducted per market and an average of 38 estimates obtained per good (Supporting Information). The

assumption that the observations made were representative of typical activities andvolumes was necessitated by logistical limitations.

196

197 ESIA

The ESIA was conducted in 2016. It established a static baseline of environmental conditions of the project site. It also contained an economic valuation of this baseline (Supporting Information). We used ESIA estimates on the stocks of timber, poles and above ground biomass (GKW Consult GmbH 2016). However, we did not use the economic valuation because there were limited details on data collection and data for the reforestation area and illegal use were omitted.

204

#### 205 Conducting the NCA

For this study, we completed Steps 1–5 and 8 (Figure 2; Supporting Information)

207

208 Step 1 – Purpose and Scope

The purpose of our NCA was to inform the project's design of biodiversity NNL that is fair and sustainable for project-affected people (as defined in Table 1). It was designed to assess whether the Plant and reforestation area can deliver NNL or if further offsets are required. The scope of the NCA only regarded direct losses and gains in habitat and ecosystems that are predicted to result from the project footprint within the Mwola CFR, and ecosystem services associated with these habitats and ecosystems, including access to Sumbwe Bay. The scope did not include any biodiversity impacts of the project outside of the Mwola CFR.

217	We used a "design freeze" on the basis of the project plan given in the 2016 ESIA (GKW
218	Consult GmbH 2016). From the ESIA, we estimated that the project area within Mwola CFR
219	will be c.55 hectares; of which c.26 hectares will be the Plant and c.29 hectares will be a
220	reforestation area (Table 1; Figure 3).
221	
222	We assumed the project-affected people to be the households surrounding the project area
223	up to Ngombere (Figure 3). For the base case, we did not include the illegal fishing village
224	because its removal is likely to have occurred without the project (New Vision 2018; Daily
225	Monitor 2018). We selected the 2016 baseline of the status of biodiversity and ecosystem
226	services as the base case counterfactual against which to compare losses and gains.

#### **Table 1:** Definition of terms used in this paper 227

TERM	DEFINITION USED IN THIS PAPER
Project area	c.55 hectare area under the stewardship of NWSC, consists of the Plant and reforestation area (Figure 3)
Plant area	c.26 hectare area for the Water Treatment Plant. The area will be cleared of all vegetation (Figure 3)
Reforestation area	c.29 hectare area for replanting and regeneration (Figure 3)
Base case	The original scenario under which the stocks of the biodiversity components of natural capital and the
	flows of ecosystem services were assessed for the 2016 baseline, post-construction and after 30 years.
Project-affected	For the baseline, we assumed that the households affected by the project are living between the project
people	area and Ngombere; the communities of Buwjja and Kagulu (Figure 3). For post-construction and after 30
	years, we have assumed the same spatial catchment, with projected population growth (UBOS 2015).
	For water provision for the baseline, due to observations of two boreholes in Kagulu, we have assumed
	the project-affected people for this estimate to be the Buwjja households.
Baseline	The baseline is the measurement of the stock of the biodiversity components of natural capital and the
	flows of ecosystem services as at 2016. For the base case, this excludes the use of the project area by the
	illegal fishing village.
Counterfactual	The counterfactual is the reference scenario by which to assess whether NNL has been achieved; it
	represents the stocks of the biodiversity components of natural capital and flows of ecosystem services
	for the project area in a no project scenario (Bull et al. 2014).
	For the base case, we have used the 2016 baseline as the static reference scenario, as established in the
	ESIA. For the alternative reference scenarios, we made assumptions about the anthropogenic and
	biodiversity changes in a no project scenario.
Alternative	In order to assess the influence of decisions on the flows of ecosystem services, we have developed
scenarios	scenarios based on different decisions and compared the resulting output of the NCA to the base case.
	These alternatives include different baselines, counterfactuals or external factors affecting future
	scenarios (Figure 1).

228

229 We assessed stocks of the biodiversity components of natural capital and the flows of ecosystem services at the 2016 baseline, post-construction (2020) and 30 years after 230 231 construction (2050), based on the ESIA project details and NWSC communication. In the post-construction scenario, the Plant would be operational and cleared of vegetation, with 232

233 no access for project-affected people to the reforestation area and to Sumbwe Bay. The 234 reforestation area would be planted in the final stage of the construction period, so has 235 negligible re-generation effect. 30 years after construction, the reforestation program 236 should have been completed. The project-affected people (Table 1) would be permitted to 237 harvest firewood and collect medicinal plants from the reforestation area, but not cultivate crops, graze cattle or burn charcoal as stipulated in the NFA's current forest management 238 239 plan (NFA 2012). For the base case, we assumed that the project-affected people's use of 240 forest products would remain stable at 2016 levels. The local communities would be 241 connected to piped water by NWSC, without charge, by the time the plant is operational 242 (NWSC, personal communication).

243

#### 244 Step 2 – Stocks of the biodiversity components of natural capital

We used 2015 land cover data and classification from the NFA and project details to map and classify the habitats within the project area in QGIS, version 2.18 (Diisi 2009; GKW Consult GmbH 2016). We used the ESIA's estimates for the stocks of timber and poles generated by the project area and estimated the stocks of carbon up-taken by the project area based on the habitat classification and previous studies (Bush et al. 2004; NatureUganda 2011; GKW Consult GmbH 2016).

251

#### 252 Step 3 – Flow of ecosystem services

We used the Millennium Ecosystem Assessment to categorise ecosystem services as this is currently the most widely recognised classification (MEA 2005). We constructed a total list of potential ecosystem services provided by the project area from previous studies on the use of forests in Uganda, refining the list to those we considered relevant using the ESIA and

257 observations (Bush et al. 2004; NatureUganda 2011; GKW Consult GmbH 2016). We used 258 secondary data and observations to categorise the ecosystem services into those that had i) 259 sufficient data and were appropriate to quantify and monetize, ii) insufficient data, but appropriate, to quantify and/or monetise, and iii) inappropriate to quantify and/or 260 261 monetize, even if data were sufficient (Supporting Information). We identified 9 262 provisioning services and 5 regulating services that had sufficient data to be quantified and 263 monetized (Table 2) out of 17 provisioning and 12 regulating services that were deemed 264 relevant (Supporting Information).

265

#### 266 Step 4 and 5 – Physical and monetary flow accounts

267 For the physical flow account, we used secondary data and observations to estimate the yearly flow of ecosystem services (Table 2; Supporting Information). From market 268 269 observations and secondary data, we constructed yearly monetary flow estimates but 270 without discounting to minimise inter-generational equity issues (TEEB 2010). For the 271 provisioning services, except medicinal plants, we used direct market pricing to estimate the 272 market value of the forest products based on the average price from our market observations (Farber et al. 2006). For medicinal plants, we used the avoided cost of 273 274 expenditure on clinics (Farber et al. 2006; UBOS 2017a).

275

For carbon, we used estimates of the volume and value of carbon sequestered per year to estimate the market value of carbon (Bush et al. 2004; NatureUganda 2011). For other regulating services (micro-climate regulation; air quality regulation; erosion prevention; and, water treatment), we used value benefit transfer (Natural Capital Coalition 2016). For the baseline, we used the minimum value for tropical forests from De Groot et al. (2010)'s

281	global study (De Groot et al. 2010). For the after 30 years scenario, we assumed a 1%
282	growth rate from the baseline value to account for the increase in above ground biomass for
283	the reforestation area (De Groot et al. 2010).
284	

285	Step	8 –	Depen	den	cies

We defined dependencies as "a business reliance on or use of natural capital" during the operational phase of the Plant and used previous studies on Water Treatment Plants to identify potential dependencies of the Katosi project on the biodiversity components of natural capital (Natural Capital Coalition 2016; Thames Water 2016).

# 290 **Table 2:** Formulae for quantifying provisioning ecosystem services for baseline, post-

# 291 construction and after 30 years<sup>a</sup>

ECOSYSTEM SERVICE SUMMARY OF QUANTIFICATION FOR PROVISIONING SERVICES

Baseline for the proj	ect area per year
Farming	Hectare area of small scale farmland from NFA land cover data x yield/ha = yield
Grazing of cows	Number of cows per household x Hhds <sup>b</sup> x % of hhds using project area for cow grazing = cow
	grazing days
Fishing	Boats using Sumbwe Bay x catch rate for Tilapia = Tilapia kg catch
Water	Jerry cans per hhd x (Hhds – Kagulu residents) x % of hhds using the project area = jerry cans
Water       Jerry cans per hhd x (Hhds – Kagulu residents) x % of hhds using the project area = jerry c         Firewood       Bundles per hhd x Hhds x % of hhds use firewood x % collect from forests x % using the area = bundles collected         Medicinal plants       Hhds x % disease prevalence x % of hhds use medicinal plants x % using the project area of households that collect medicinal plants         Charcoal       Firings x bags produced per firing = bags of charcoal produced         Timber       Volume per ha of harvestable timber x project area = volume of timber         Poles       Harvestable stem density per ha x project area = volume of stems	
	area = bundles collected
Medicinal plants	Hhds x % disease prevalence x % of hhds use medicinal plants x % using the project area = no.
	of households that collect medicinal plants
Charcoal	Firings x bags produced per firing = bags of charcoal produced
Timber	Volume per ha of harvestable timber x project area = volume of timber
Poles	Harvestable stem density per ha x project area = volume of stems
Post-construction ar	nd for 30 years after construction for the project area per year
Water	Jerry cans per hhd x (Hhds + population projection) = Jerry cans
30 years after const	ruction for the reforestation area per year
Firewood	Sustainable harvesting rate of bundles of firewood per ha x reforestation area x biomass that is
	used for firewood = bundles harvested
Medicinal plants	(Hhds + population projection) x % disease prevalence x % who use medicinal plants x (%
	collect in baseline – 20%) = no. of households that use medicinal plants
Timber	Harvestable biomass for timber x reforestation area = volume of harvestable timber
Poles	Harvestable stem density per ha x % increase in above ground biomass from baseline x
	reforestation area = volume of harvestable stems

<sup>a</sup> Data sources in the Supporting Information. <sup>b</sup>Hhds = Households defined as project-affected people (Table 1).

# 293 Testing key decisions

294 We used the aggregate monetary value for provisioning services to test the quantitative impact of the decisions and, for those decisions that could not be modelled or quantified, 295 296 we discussed them qualitatively (Table 3; Supporting Information). We focused on the 297 decisions concerning the baseline, counterfactual, and the future scenarios. We also 298 considered decisions that affect the value of water provision to the project-affected people. 299 We have included the impact of 10% error in each component. Given the time and logistical 300 restraints of this research, we were unable to assess the sustainability of the different levels 301 of ecosystem service provision.

# **Table 3:** Sensitivity analysis\* for baseline, future scenarios, counterfactuals and water

# *provision, including assumptions for the alternatives scenarios*

KEY DECISION	BASE CASE	ALTERNATIVE SCENARIO	ASSUMPTION FOR ALTERNATIVE SCENARIO
Baseline for project-	Illegal fishing	Fishing village extant in	Assume that the fishing village demolition is due to the project
affected people	village not	baseline	area and the fishing shifts to other areas.
	included		Baseline use of the project area and Sumbwe Bay includes the
			illegal fishing village, so project-affected people increase as well
			as the number of fishing boats using Sumbwe Bay.
After 30 years	Restricted access	After 30 years – no access to	No access to provisioning ecosystem services for project-
scenarios for local	to the	the reforestation area	affected people, except water provision by NWSC
natural resource use	reforestation area.	After 30 years – full access	Baseline usage plus population growth rate for grazing, fishing,
of the reforestation	2016 baseline use	to the reforestation area	medicinal plants and charcoal. Double the NFA's estimate for
area by project-	of firewood and		sustainable yield for firewood, timber and poles (Drichi 2002)
affected people	medicinal plants	Reduction in use of firewood	15% of annual biomass yield for firewood, decline from 25% in
		for external reasons	the base case
		Reduction in use of	Medicinal plants used by 25% of population, reduced from 75%
		medicinal plants for external	in the base case
		reasons	
Counterfactual for	2016 usage	1. 2016 usage + Population	Population growth of 2.7% (exc. farming, timber and poles)
no project scenario		growth	
		2. 2016 usage with	Encroachment 1% per year increase in farm area, 1% per year
		continued encroachment	decrease in availability of goods (except fishing and grazing)
Water needs of	Borehole observed	1. No borehole (as per ESIA)	All project-affected people accessing water from project area
project-affected	Piped water	2. Households have to pay	Each household pay connection and fee per jerry can of water
people	provided by NWSC	for piped water (NWSC,	consumed (NWSC tariffs)
	to compensate for	personal communication)	
	loss of access		
Accuracy of		10% error	Each component increased / decreased by 10%
quantitative			
estimates			

\* Quantitative scenarios were assessed on the basis of the monetary value of provisioning services

#### 304 RESULTS

306

# 305 Base case stocks of biodiversity components of natural capital, the flows of ecosystem services and dependencies

307 For the extent of habitats, we estimated that the project would lead to the loss of 1.5 hectares of tropical high forest, 46 hectares of bush, 7.4 hectares of small-scale farmland 308 309 and gain of 26 hectares of built-up area and 29 hectares of woodland (Supporting 310 Information). The base case monetary flows of ecosystem services, including both the selected provisioning and regulating services, were 439 UGX million per year for the 311 baseline in 2016, 101 in post-construction (2020) and 278 after 30 years (2050). The base 312 313 case net loss of monetary flows of ecosystem services was 161 UGX million per year 314 (Supporting Information).

315

316 In terms of dependencies, the Plant will require water for abstraction and be dependent on 317 the CFR for water treatment, treatment of wastewater from the plant and erosion 318 prevention.

319

#### 320 **Sensitivity Analysis**

321 We found provisioning services contributed 94% of the aggregate monetary flow accounts 322 of total ecosystem services delivered in the 2016 baseline (Table 4; Supporting Information).

323

324 Baseline

We estimated the 2016 baseline monetary flows of provisioning services was 6 times 325

326 greater with the illegal fishing village extant, compared to the base case (Table 4).

328 Scenarios

Changes in the access granted to the reforestation area affected the provisioning services, with no access reducing the monetary value to the project-affected people after 30 years by 11%, compared to the base case. However, this would have positively affected the rate of reforestation, which would increase provision of regulating services. Full access increased the monetary value to project-affected people after 30 years by 4.6 times, however, this would likely negatively affect the stocks of the biodiversity components of natural capital and provision of regulating services.

336

We found that a decrease in the proportion of households using firewood reduced the monetary flow of provisioning services after 30 years by 4% and a reduction in the proportion of households using medicinal plants decreased the after 30 years scenario by 1% (Table 4).

341

342 *Counterfactuals* 

The base case net loss of the monetary flow of provisioning services to project-affected people was 193 UGX million. If population growth was included in the counterfactual, the net loss was 3.9 times greater than the base case and if continued degradation by local communities was included the loss reduced to 0.75 times the base case (Table 4).

347

348 Water

The provision of water from the project area and by NWSC contributed 6% of the 2016 baseline monetary value of provisioning services, 100% of the post-construction and 89% of the after 30 years. This illustrates the changes in the provision of individual ecosystem

services over the project lifecycle. While carrying out the observations for the NCA, a borehole was observed in the closest village to the CFR, Kagulu, which was not mentioned in the ESIA. The observation was therefore included in the base case, but without it, the 2016 baseline would have been 1.7 times greater (Table 4). If the NWSC decide to charge the local communities for connection to the new water supply, this would reduce the net benefit of the water supply to project-affected people to 73% of the base case (Table 4).

# 358 **Table 4:** Sensitivity analysis for aggregate monetary flows of provisioning services for the

# 359 baseline and after 30 years<sup>a</sup>

io to base
case <sup>c</sup>
NA
12.7
1.13
-3.2
1.0
1.0
1.4
NA
0.91
0.73
io to base
case
NA
3.85
0.75
0.75

<sup>a</sup> Aggregate monetary flows are used for illustrative purposes, with the individual monetary flows in the Supporting Information

<sup>b</sup> The net change is the difference between the baseline and after 30 years scenario.

<sup>c</sup> The ratio is the difference between the net change for the alternative scenario compared to the base scenario

<sup>d</sup> Reference scenario where no project occurred

#### 361 **DISCUSSION**

362 There are major gaps between the conceptual and operational implementation of project-363 level NCAs. Project-level NCAs can improve understanding of a project's impacts and 364 dependencies on the biodiversity components of natural capital and ecosystem services compared to that provided by ESIAs (Natural Capital Coalition 2016). However, they require 365 366 further testing through real-world case studies, to understand how decisions made when 367 constructing the NCA influence its output and to establish guidelines on good practice (eftec 368 et al. 2015; Bolt et al. 2016). Our case study is the first to develop an ex ante NCA of an 369 infrastructure project to inform the design process to deliver and evidence NNL for both 370 biodiversity and people.

371

Natural Capital Accounts are valuable for decision-making because they make explicit all the potential impacts and dependencies regarding biodiversity, even if they cannot be quantified. As identified in our case study, the project area generates ecosystems services that are not included in the numerical accounts, due to insufficient data or because it would be inappropriate to quantify them. Numerical accounts only ever illustrate a partial account of biodiversity-related human activities and needs (The RSPB 2017).

378

The numerical accounts are highly dependent on the decisions made when carrying out the NCA and subject to uncertainty. Even small errors can affect the output, illustrated by a 10% error generating 40% increase in the net loss of the monetary flows of provisioning ecosystem services. Therefore, NCAs need to be built on credible and reliable source data.

383

384 Ex ante project-level NCAs can be an invaluable decision-making tool for an infrastructure project, rather than purely a set of numerical accounts. Scenario analysis can help identify 385 386 decisions, assumptions or uncertainties that significantly affect the output of the NCA 387 (Regan et al. 2002; Milner-Gulland & Shea 2017). In our case study, the value of provisioning 388 services was affected by decisions over the level of access to the reforestation area, 389 whereas the uncertainties around the future use of firewood had a more limited effect on 390 the numerical accounts. Natural Capital Accounts can inform decisions on which project 391 option or compensation measures are more fair and sustainable in the long term and prioritise data collection. Projects can use NCAs to evidence their compliance with the 392 393 mitigation hierarchy, illustrating the project has avoided and minimised the impact on 394 biodiversity and local communities, with offsets as a final resort (Kiesecker et al. 2010).

395

396 An ex ante NCA can monitor and evaluate the delivery of NNL, which is rarely conducted in 397 NNL assessments although considered best practice (Maron et al. 2018). No net loss is 398 complicated by the challenges and uncertainties when defining a baseline and 399 counterfactual (Bull et al. 2014). The baseline should accurately represent biodiversity and 400 use by local communities before the project, including illegal activities (IFC 2012c). 401 However, baselines can be subject to uncertainties and political issues, for example, the 402 fishing village. Counterfactuals are dependent on assumptions, with small changes significantly affecting the net loss of the project, as illustrated by this case study. 403 404 Transparent, evidence-based decisions and multiple counterfactuals under explicit 405 assumptions help to recognize the risks and uncertainties to delivering NNL (Milner-Gulland 406 & Shea 2017; Maron et al. 2018). As the project progresses, the assumptions can be tested 407 to update the NCA and evaluate whether NNL is predicted to be, or has been, achieved.

409 However, the "no worse off principle" for NNL requires consideration of the well-being of 410 people affected by a project's losses and gains in biodiversity throughout a project lifecycle 411 (Griffiths et al. 2018). Our case study assessed how the monetary value of selected 412 ecosystem services changed at three stages of the project lifecycle, but not the changes to 413 well-being (Nicholson et al. 2009). We were unable to assess how well-being was affected 414 by the trade-off across services, such as the provision of water at the expense of firewood, 415 or whether those ecosystem services with the highest contribution to well-being were included in the numerical accounts. 416

417

418 Natural Capital Accounts allow consideration of changes to stocks of biodiversity and flows 419 of ecosystem services, as well as the project's dependencies on biodiversity. These are all 420 fundamental as there are positive associations, conflicts and the potential for unintended 421 feedbacks between their provision (Larrosa et al. 2016). For example, reducing access to the 422 reforestation area by project-affected people could aid prevention of soil erosion, an 423 important regulating service and dependency (Fuwape 2003). However, reducing access affects provisioning services and potentially creates ethical issues. The stocks of the 424 425 biodiversity components of natural capital are often neglected in NCAs but are important 426 for capturing the full impact of the project (Bolt et al. 2016). The impact of infrastructure on 427 biodiversity has been the focus in conservation literature, but the project's dependencies on 428 biodiversity are important for achieving sustainable outcomes and are not included in ESIAs 429 or the NNL and Corporate NCA literature (Bolt et al. 2016; The RSPB 2017). Dependencies 430 cannot simply be added to the NNL calculation due to the overlaps and conflicts with 431 regulating and provisioning services. Further research on how to measure and manage the

432 project's dependencies, alongside the stocks and flows of natural capital, could improve the
433 outcomes for people and biodiversity (Natural Capital Coalition 2016).

434

435 Our NCA was compiled based on secondary and observational information, to test whether 436 such an approach generates the information needed. Although these provided data to analyse the impact and the sensitivities, there were limitations. Our case study identified a 437 438 wealth of secondary data, even in a relatively understudied area, which can be used to 439 produce a NCA and help prioritise primary data collection for topics such as well-being. Our 440 study also illustrated the benefit of triangulation of data, such as the observation of the 441 borehole which was not identified in the ESIA interviews (GKW Consult GmbH 2016). 442 However, assumptions had to be made. We assumed no significant change in the stocks of biodiversity components of natural capital or on the number of project-affected people 443 444 between 2016 and 2018, in order to use the ESIA data and observations within our baseline. 445 We assumed the observation period was representative of the year. We also assumed that 446 valuing provisioning services using the cheapest available alternative was instructive for our 447 purpose. Further details of the assumptions and limitations are in the Supporting Information. 448

449

450 Natural Capital Accounts are useful to design NNL for both people and biodiversity, but 451 many of the NCAs that exist are national-level accounts without any links to individual 452 development projects (Spurgeon 2014). Our study reveals the substantial complexity and 453 uncertainty when undertaking a project-level account, which affected our ability to produce 454 a robust NCA. However, project decisions are made on the basis of ESIAs, which are also 455 subject to many complexities and uncertainties. Further research is required to apply the

456 findings from this case study to larger projects and to inform the use of NCAs at a landscape 457 level, thereby generating further guidance for the implementation of NCAs. An aggregation 458 of best practice is required from ESIAs, Corporate NCAs and the NNL literature. Practical 459 and feasible guidance is important to enable uptake and reduce the chance that paralysing 460 uncertainty will sustain the use of ESIAs (Milner-Gulland & Shea 2017). However, further assessment and peer-reviewed rigour will help acknowledge the limitations and 461 uncertainties within NCAs. The recognition of the issues with ESIAs is more important than 462 463 ever given the surge of infrastructure projects around the world (Slingenberg et al. 2009). Collaboration is required across industries, governments, and scientists to improve 464 assessments of infrastructure and preserve the biodiversity on which people's lives and 465 livelihoods depend. 466

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471

# 472 SUPPORTING INFORMATION STATEMENT

- 473 Structure of ex ante NCA framework (Appendix S1), Case study of Katosi Water Treatment
- 474 Plant project (Appendix S2), Sensitivity analysis (Appendix S3), Limitations (Appendix S4),
- and Scope of the ESIA (Appendix S5) are available online. The authors are solely responsible
- 476 for the content and functionality of these materials. Queries (other than absence of the
- 477 material) should be directed to the corresponding author.

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595

## SUPPORTING INFORMATION

## Appendix S1 - Structure of ex ante NCA

Table 1: Structure of ex ante NCA for delivering NNL (adapted from eftec et al. 2015; Natural Capital Coalition 2016; Forest Trends & eftec 2017)

	Process	Key decisions / questions
		Overall question – what are the implications of the
		decision?
1.	1.1 Define purpose, scope, boundary and	Purpose and scope?
Scope &	timeline of NCA, including baseline and future	Boundary
Purpose	periods of assessment, direct or indirect	Baseline?
	impacts	Counterfactual?
		Timeline and scenarios?
		Project-affected people?
		Data aggregation?
		Considerations of well-being
		Yearly or cumulative benefits?
	1.2 Identify the existing and required data	What data are required?
	sources. Planning data collection	What secondary data exist? What are the gaps?
		How can the data be filled with primary data
		collection?
		What methods of primary data collection will be
		used?
2.	Classify habitats, including extent, condition	Habitat classification? GIS data? Condition metric?
Stocks of	and spatial distribution	
Natural Capital		
3.	3.1 Identify all potential ecosystem services	Classification of ecosystem service?
Flows of	from these habitats, for local, regional and	Who is benefiting from these ES?
Ecosystem	international communities	
services	3.2 Filter these ecosystem services to those	Method for identification of relevant ES?
	relevant to the NCA / project	Implications of choice?
	3.3 Classification of ecosystem services into	Method for classification? Implications of choice?
	those going to quantify and / or monetise	
4.	Quantify those ecosystem services where	Method for quantification? Implications of choice?
Physical flow	sufficient data and appropriate	
5.	Monetise those ecosystem services where	Method for monetization? Implications of choice?
Monetary flow	sufficient data and appropriate	
6.	Develop and quantify biodiversity metrics	What biodiversity metrics exist?
Biodiversity		Implications of choice?
metric		
7	Maintenance costs	What costs are associated with the site?
Maintenance		
costs		
8	Determine dependencies of the project on	How to identify dependencies?
Dependencies	natural capital	How to measure them?
9	Use accounts to summarise impact and	
Criteria for	dependencies of project and as criteria to	
offset	identify potential offset sites	
10	Repeat steps 2-7 for the offset site and use the	
Offset accounts	combined accounts to assess whether "no net	
	loss" has been achieved	

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## Appendix S2 - Case study of Katosi Water Treatment Plant project

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## Site background and Timeline

The National Water and Sewage Corporation (NWSC)'s Katosi Water Treatment Plant project is an element of The Kampala Water – Lake Victoria Water and Sanitation Project designed to deliver increased volumes of drinking water to the residents of Kampala and surrounding areas. The Katosi Project involves construction within two Central Forest Reserves to build a water treatment plant with a capacity of 160 million litres per day (MLD). Central Forest Reserves are areas of forest or woodland managed by the National Forest Authority under the National Forestry and Tree Planting Act (NFA 2003, 2016). Water abstraction will occur in Lake Victoria and the main water treatment plant will be constructed in the Mwola Central Forest Reserve (CFR) on Lake Victoria. Of this 629 hectare CFR, c.26 hectares will be required for the Water Treatment plant and 29 hectares will be reforested. The water will then flow through pipes along the main road to Nsumba Hill in the Kisakombe Central Forest Reserve, where 9 hectares, out of a total area of 213 hectares, will be used to create reservoirs and storage facilities (GKW Consult GmbH 2016; UNEP-WCMC & IUCN 2018). This is the preliminary project design as set out in the ESIA and a more detailed project design is undergoing development (NWSC, personal communication).

Our case study developed a Natural Capital Account of the biodiversity losses and gains for the proposed Water Treatment project site and reforestation area within the Mwola Central Forest Reserve (CFR). Mwola CFR was gazetted in 1932 and covers 629 hectares along the shore of Lake Victoria (National Forest Authority 2012; UNEP-WCMC & IUCN 2018). The CFR is located in Mukono District and Ntenjeru sub-country, about 34km from Mukono town and South East of Kampala. The communities around the forest reserve are mainly engaged in farming and fishing, with a small proportion engaged in other paid activities such as brick making, basket weaving or shop-keeping. Mukono and the area around the forest reserve have experienced rapid population growth, resulting in increased pressure on land in the area (GKW Consult GmbH 2016).

The forest is used by the local communities for collection of goods permitted by the National Forest Authority including the collection of fresh water, non-timber forest products and firewood, however, there has also been significant encroachment for timber extraction and farming activities (National Forest Authority 2012; GKW Consult GmbH 2016; Kiyingi & Kalanzi 2016). In 2016, a fishing village was also identified within the CFR and proposed project area at Sumbwe Bay, with c.200 households. NWSC found that the fishing village was causing reductions in the water quality of the lake near the proposed abstraction point (NWSC, personal communication). However, in early 2018 the fishing village was demolished and residents told to leave by the Fisheries Protection Unit, as part of the government's project to reduce illegal fishing in Lake Victoria (New Vision 2018; Daily Monitor 2018).

## Step 1.1. Purpose and Scope

## <u>Purpose</u>

Our case study is a NCA of the Katosi Water Treatment Project's losses and gains in biodiversity to design fair and sustainable NNL outcomes. Within the definition of biodiversity, we have focused on the losses and gains of habitats and the derived ecosystem services.

## <u>Scope</u>

We have used a "design freeze" and our NCA is conducted on the basis of the preliminary project plan as outlined in the ESIA in 2016 (GKW Consult GmbH 2016). Therefore, any changes to this preliminary project plan are not reflected in our NCA.

We have developed the accounts for the Water Treatment Plant within the Mwola CFR, focusing on the project site and reforestation area as the area over which NWSC will have stewardship. We estimated that the project area within Mwola CFR will be c. 55 hectares. We have not included any further access routes, the proposed pipeline corridor between the CFRs or the proposed project area within the Kisakombe CFR within our NCA.

We have considered the impacts and dependencies of the project, where dependencies are defined as "a business reliance on or use of natural capital" (Natural Capital Coalition 2016). The impacts are disaggregated into the impacts on the stocks of the biodiversity components of natural capital and the flows of ecosystem services.

## **Boundary**

We have developed the accounts for the direct project footprint within the Mwola CFR, any indirect impacts of the project will not be quantified within the accounts.

## **Baseline**

The baseline is the first point of assessment of the project area and the definition is important as project areas can be subject to outside influences, as was the case for our case study.

For our case study, the baseline is the status of biodiversity in 2016 when the ESIA was conducted. We have not included the Sumbwe Bay fishing village in our the base case baseline as it was disbanded by the Fisheries Protection Unit as part of a wider project to address illegal fishing along the shore of Lake Victoria and their removal would likely to have occurred with or without the Katosi Water Treatment project. (New Vision 2018; Daily Monitor 2018).

## **Counterfactual**

The counterfactual is a measurement by which to assess whether NNL has been achieved. The definition of a counterfactual, whether fixed or dynamic, is widely discussed in the NNL literature (e.g. Bull et al., 2014). Counterfactuals are based on assumptions about the future trends of biodiversity and anthropogenic impacts; the assumptions should be clear and updated as the project progresses (Bull et al. 2014).

For our study, we have used 2016 usage as our base counterfactual, however, we have tested the impact of using other counterfactuals (Appendix S3). A dynamic baseline in this instance could be useful, however, there is significant uncertainty concerning future trends of biodiversity and anthropogenic impacts (Nicholson et al. 2009; Bull et al. 2014; Aiama et al. 2015). There is data on the historic decline in woody biomass from land cover maps and there are concerns that the baseline may have already been affected as residents were initially informed of the proposed project in 2014 (NWSC and NFA, personal communication; Diisi 2009). There have also been a number of Collaborative Forest Management Schemes established around the project area which were potentially not located in the project area due to the impending development (NFA, personal communication).

### Timeline

The stocks and flows of natural capital must be assessed at a base scenario and at multiple point in time in the future (Forest Trends & eftec 2017). As is the case for a counterfactual, these future time periods are not observed and therefore rely on assumptions. For our accounts, we have assessed the habitats and derived ecosystem services at the 2016 baseline, post-construction (2020) and after 30 years (2050) (NWSC, personal communication).

The post-construction scenario involves c.26 hectares used for the construction of the Water Treatment Plant and c.29 hectares for the reforestation area, as estimated from the preliminary project plan (GKW Consult GmbH 2016). From the project plan, the Plant will be cleared of vegetation and there will be no access to the reforestation area to allow tree planting and natural regeneration (NWSC, personal communication). The local communities will no longer be able to cultivate crops, graze cattle or access firewood from this area. The NWSC will also restrict access to Sumbwe Bay via the main road to try to sustain the water quality, therefore, fisherman will no longer be able to keep their boats at Sumbwe Bay. The reforestation area would have been planted during this time period but would not have had significant impact on the structure of the forest. We have assumed that the Water Authority will provide access to the piped water for free to the local communities.

The after 30 years scenario would still have the c.26 hectares Plant area. The reforestation program would be completed and the c.29 hectares would be managed to allow restricted access to project-affected people. The local communities would be able to harvest firewood and collect medicinal plants but they will not be able to cultivate crops, graze cattle, burn charcoal or fish from this area as these activities would be deemed detrimental to the forested area or water quality. This level of access and use would be consistent with the NFA's forest management plan (NFA 2012).

## Project-affected people

We considered the usage by the communities closest to the proposed project area, in Buwjja and Kagulu up to Ngombere. We also assumed that 50% of those households collected goods from the project area. The impact of both these assumptions was tested in the sensitivity analysis (Appendix S3).

## Data aggregation

We have considered yearly flows of ecosystem services and made assumptions that the estimates can be extrapolated to the whole year, a simplifying assumption made due to logistical limitations. We used top down estimates on use of forests by the project-affected people from secondary data. However, if we had conducted interviews or focus groups we would have assessed whether it was appropriate to extrapolate from the sample to the community or across different groups within the community.

## Considerations of well-being

We were not able to include well-being in the NCA as we did not conduct interviews or focus groups. The quantification and monetisation of ecosystem services can be useful but potentially the goods that contribute most to the community's well-being may not rank highest in quantified or monetary terms, or do not feature in the accounts as there is insufficient data or it is inappropriate to include them in the physical or monetary flow accounts (Griffiths et al. 2018).

## Yearly or cumulative benefits?

With projects and offsets, there can be time lags between the loss of ecosystem services and the benefits from offsets (Griffiths et al. 2018). We estimated yearly flows of ecosystem services, however, cumulative benefits or losses for both the counterfactual and future scenarios may be useful to consider these time scales.

## Step 1.2 Data collection

We used the table in Appendix S1 to structure our case study. Due to logistical limitations, our data collection consisted of compiling secondary data and observations. A summary of data collection is included in the main paper, with a summary table below of the secondary data and sources of data used in the study (Table 1).

Table 1: Summary o	f secondary data	used for NCA and	l the source of the report
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Report	Source
GKW Consult GmbH. 2016.Environmental and Social Impact	NFA & NWSC
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## Step 2. Stocks of Natural Capital

## Methodology

## <u>Habitats</u>

## Extent and spatial distribution

The Natural Capital Asset Register aims to illustrate the extent, condition and spatial distribution of the ecosystems that exist within the proposed project site. From the preliminary project design, description and map within the ESIA, we were able to extract the extent and spatial distribution of the preliminary project design (GKW Consult GmbH 2016). Through the site visits, we were also able to assess these estimates as the NWSC has laid out markers of the proposed project site.

Currently in Uganda, there is no universal method for habitat classification either within scientific study or within the ESIA process (Atacama Consulting, personal communication). From the literature, the two principal methods of classification of habitats in Uganda are Langdale-Brown et al. (1964) Vegetation classification and the National Biomass Study, conducted by the National Forest Authority, which produces national land cover maps (Langdale-Brown et al. 1964; Pomeroy 2002; Diisi 2009; UNEP-WCMC 2016; UNEP-WCMC & IDEEA 2017).

Many surveys use the Langdale-Brown et al (1964) classification as an indicator of the potential vegetation that could exist within the area (Langdale-Brown et al. 1964). During this study, the vegetation of Uganda was mapped at a scale of 1:500,000 and identified 22 plant communities or vegetation types, which were then subdivided to create 86 mapping units (Langdale-Brown et al. 1964). For the purpose of our study, this classification implies that the entire project area as Piptadeniastrum-Albizia-Celtis Medium Altitude forest (Langdale-Brown et al. 1964). Pomeroy et al (2002) reclassified the original Langdale-Brown classifications into 6 categories and under this classification, the entire project area is classified as "Forest" (Pomeroy 2002). However, both these classifications are too broad with too low a resolution to be particularly instructive for the 50 hectare project area, however, for larger projects, these vegetation maps could be used as a starting point for habitat classification.

For our case study, we have based our habitat classification on the National Biomass Study. From the 2015, land cover data from the NFA and project details provided by the ESIA, we were able to map the different habitats within the project area. The NFA's land cover data used remote sensing Landsat data and the Land Cover Classification System from FAO to produce estimates at a scale of 1:50,000, which were then ground-trothed (Diisi 2009; FAO 2016). Using the semi-automatic classification in QGIS, version 2.18, we estimated the hectare extent of each classification (QGIS 2018).

For the 2016 baseline, we used the 2015 land cover as the baseline of existing habitat. For post-construction, we have assumed that the c.26 hectare Plant area would be converted into built up area and the habitat within the reforestation area would not change significantly within two years.

After 30 years, we have assumed that the Plant will still be 26 hectares of built-up area. We have also assumed that the reforestation area will now be classed as Woodland, converted from Bush due to replanting of indigenous species and restriction of access to local communities. In the National Biomass Study, "to qualify as woodland the average height of the trees must exceed 4 m" which is not currently the case in the Plant or reforestation area before construction (Diisi 2009).

### Condition

We have used site visits, the National Forest Authority Forest Management Plan and the ESIA to qualitatively discuss the condition of the proposed project area (NFA 2012; GKW Consult GmbH 2016). We were also able to use historic land cover data from the NFA, in 1990, 2000, 2005 and 2010, to illustrate the change in land cover over this period (Diisi 2009).

### <u>Timber</u>

## *Volume per hectare of standing timber x project area = volume of standing timber in the project area*

For the stock of timber in the 2016 baseline, we used estimates from the ESIA for the volume of standing stock for timber, for Grade I, II and III within the project area, for trees with sufficient quality to be harvested and a diameter at breast height (dbh) greater than 20cm (GKW Consult GmbH 2016). We assumed that the density estimates were applicable to the reforestation area as well as the Plant area.

For post-construction, we assumed the same volume of standing stock of timber per hectare as in the baseline and applied this to the reforestation area. We assumed all timber had been cleared from the Plant (NWSC, personal communication).

For after 30 years, we used the estimate for the above ground biomass per hectare for Woodlands from the National Biomass Study (Drichi 2002). We used the same distribution of grades of timber and the same ratio of above ground biomass to timber as found in the ESIA (GKW Consult GmbH 2016). We applied this to the reforestation area to generate the stock of timber.

#### Poles

#### Stem density per hectare x project area = volume of stems in the project area

For the baseline, from the ESIA, we obtained estimates of stem density per hectare for trees suitable for harvesting for poles, with dbh 10-20cm and applied this estimate to the project area (GKW Consult GmbH 2016).

For post-construction, we used the same assumption of stem density per hectare and applied this to the reforestation area. We assumed that the Plant area had been cleared of all poles.

For after 30 years, we used the % increase in above ground biomass from the ESIA estimate to the estimate for Woodlands from the NFA and applied this to the stems per hectare estimate in the ESIA and applied this per hectare estimate to the reforestation area (Drichi 2002; GKW Consult GmbH 2016)

## <u>Carbon</u>

Area of Land cover x Carbon stored per hectare = Carbon stored in project area per land cover type

For the baseline, we took the area per land cover type within the project area as calculated from the 2015 NFA land cover data and the carbon stored per land cover type estimated in the Mabira Economic Valuation Report (Diisi 2009; NatureUganda 2011).

For post-construction, we applied the same equation as for the baseline for the reforestation area, assuming that the reforestation area had not changed in structure since the baseline.

For After 30 years, we applied the same equation as for the baseline but assumed that the carbon stored per hectare for Woodland was mid-way between Bush and Tropical High Forest, as defined in the Mabira Economic Valuation Report, and applied this to the reforestation area (NatureUganda 2011)

#### Results

## <u>Habitats</u>

#### Extent

For the baseline, there were 1.5 hectares of Tropical High Forest low stock, 46.0 hectares of Bush and 7.4 hectares of small-scale farmland. Post-construction, there would be 26 hectares of built-up area and 29 hectares of Bush. After 30 years, the 26 hectares of built up area would remain and we have estimated that the reforestation area would be 29 hectares of Woodland, instead of Bush, after planting and restrictions of access. Therefore, in terms of habitat, the project led to the loss of 1.5 hectares of Tropical High Forest, 46 hectares of Bush, 7.4 hectares of small-scale farmland and gain of 26 hectares of built-up area and 29 hectares of Woodland.

## *Figure 1*: Map showing the habitats and ecologically sensitive sites for the baseline, postconstruction and after 30 years



**Table 2:** Natural Capital Stocks using land use classifications from the National Biomass Study

			Post-	After 30	Net impact
		Baseline	Construction	years	()= Loss
Land Cover	Units	(2016)	(2020)	(2050)	+ = Gain
Tropical high forest low					
stocks	ha	1.5			(1.5)
Woodland	ha			29	+29.0
Bush	ha	46.0	29		(46.0)
Small scale farmland	ha	7.4			(7.4)
Built-up area	ha		26	26	+26.0

Table 3: Stocks of Timber, Poles and Carbon

			Post-	After 30	Net impact
		Baseline	Construction	years	()= Loss
Land Cover	Units	(2016)	(2020)	(2050)	+ = Gain
Timber	m <sup>3</sup>	1403	740	1114	(289)
Poles	Number	1119	590	908	(211)
Carbon	tC	6,058	3,335	4,481	(1,578)

## Condition

From site visits, the National Forest Authority Forest Management Plan and the ESIA, it is clear that this Central Forest Reserve has been severely degraded (National Forest Authority 2012; GKW Consult GmbH 2016). There has been heavy encroachment by the local communities, which has been exacerbated by rapid population growth (GKW Consult GmbH 2016).

From the land cover maps from 1990, 2000, 2005 and 2010 (Figure 2), there has been a decline woody biomass from Tropical Forest Well Stocked in 1990, to Woodland in 2010 to the majority as Bush by 2015 (Diisi 2009).





The degradation and encroachment has led to the Mwola CFR being dominated by trees of low to medium timber value and by perennial crops, including bananas (Musa spp), maize (Zea mays), cassava (Manihot esculenta) and coffee (Coffea robusta)(GKW Consult GmbH 2016).

The ESIA identified 10 ecologically sensitive sites, 8 are within the proposed built-up extent. Prunus africana and Milicia excelsa were reported in the proposed project area and are Vulnerable on the IUCN and National Threatened Species List respectively (Plumptre et al. 2017). The ESIA, through surveys on species richness, found 169 species of vegetation, 63 of butterflies, 13 of dragonflies, 3 of herpetiles, 52 of birds, and 6 species of mammals. However, of the species identified in the proposed project area besides the Prunus africana and Milicia excelsa, there were 5 species protected by the NFA; namely Maesopsis eminii, Cordia africanana, Zanthoxylum gilletii, Piptadeniastrum africanum and Canarium schweinfurthii. Besides these species, all other species that have been evaluated for the IUCN are of least concern. However, there is an issue that a number of species are still data deficit on the IUCN (GKW Consult GmbH 2016).

## Step 3. Classification of ecosystem services

## Methodology

## 3.1 List of ecosystem services overall

We used the Millennium Ecosystem Assessment terminology and classification of ecosystem services as this is currently the most widely recognised and understood classification(MEA 2005). For our case study, we constructed a list of potential ecosystem services from forests in Uganda using the ESIA and previous studies both within and outside Uganda (Bush et al. 2004; Forest Europe 2015; GKW Consult GmbH 2016).

## 3.2 List of ecosystem services relevant to Mwola

From this list, we extracted those that would be relevant in Mwola CFR by identifying all the ecosystem services, either mentioned or quantified, in the ESIA and added any further ecosystem services that were observed during the site visits (GKW Consult GmbH 2016).

## 3.3 Classification of ecosystem services relevant to Mwola

From the list of relevant ecosystem services to the Mwola CFR, we categorised the ES into i) sufficient data and appropriate to quantify and monetize ii) insufficient data, but appropriate, to quantify and/or monetise iii) inappropriate to quantify and/or monetize, even if data was sufficient. This is an important step as it illustrates that the physical and monetary flow accounts will only be a partial representation of the variety of ecosystem services that are delivered by the proposed project area.

## Results

## 3.1 – 3.3 List of ecosystem services: overall, those relevant and classification Mwola CFR

From the list of total ecosystem services identified that would be relevant, we identified 9 provisioning services that had sufficient data to be quantified and monetised: timber, poles, medicinal plants, farming, fishing, grazing of cows, water, firewood and charcoal. We also identified 5 Regulating services that could be quantified and monetised: carbon sequestration, micro-climate regulation, water purification and waste treatment, air quality regulation and erosion regulation, summarised in table below. Crucially, in comparison to the ESIA, we have included the services provided by the area whether these are conducted legally or illegally, which is consistent with international best practice (IFC 2012c; NFA 2012; GKW Consult GmbH 2016). From site visits, it was observed that the landing site remains an access point to Lake Victoria for the local community including the fisherman, with boats kept near the landing site or stored in the remaining buildings.

**Table 4:** Ecosystem services that are relevant to Mwola CFR, those that were covered in the physical or monetary flow accounts and those included in the ESIA

		Relevant to	Physical flow	Monetary		
МА		Mwola CFR	account	account	ESIA	
classification		(Y = Yes)	(Y=Yes)	(Y=Yes)	(Y=Yes)	Code
	Timber	Y	Y	Y	Y	а
	Poles	Y	Y	Y	Y	а
	Hoe/axe handles	Y			Y	b
	Fuel / firewood	Y	Y	Y	Y	а
	Charcoal	Y	Y	Y	Y	а
	Mushrooms	Y			Y	b
	Other Flora	Y				b
	Fauna	Y				b
	Medicinal plants / herbs	Y	Y	Y	Y	а
<u> </u>	Palm leaves	Y			Y	а
Provisioning	Wild honey					d
	Bark cloth					b
	Clothing					d
	Craft materials / basketry	Y				b
	Thatching materials					d
	Fresh water	Y	Y	Y	Y	а
	Areas for grazing	Y	Y	Y		а
	Crop growing	Y	Y	Y		а
	Fishing	Y	Y	Y		а
	Genetic resources	Y				b
	Pest regulation					d
	Disease regulation					d
	Health protection					d
	Water regulation					b
	Water purification and waste					
	treatment	Y	Y	Y		а
	Air quality regulation	Y	Y	Y	Y	а
	Carbon sequestration	Y	Y	Y	Y	а
Regulation	Micro-climate regulation	Υ	Y	Y	Y	а
	Soil protection (erosion					
	regulation)	Y	Y	Y		a
	Pollination	Y				b
	Nutrient cycling	Y				b
	Fish breeding grounds	Y				b
	Amphibian breeding grounds	Y				b
	Natural Hazard protection	Y				b
	Natural Hazard protection	Y				b
	Spiritual	Y				С
	Cultural	Y				С
	Historical					C .
Culture	Ecotourism					d
Cultural	Recreation					d
	Sport fishing/hunting					d
	Aesthetic values					b
	knowledge systems and education	v				h
	Soil formation	v				<u>b</u>
Supporting	Biodiversity repository	Y				b

Key	
а	Sufficiently good data and appropriate to quantify and monetize
b	Insufficient data, but appropriate, to quantify or monetise
С	Not appropriate to quantify and / or monetize
d	No evidence that relevant to Mwola CFR

## Step 4. Physical flow account

We have based our quantification on the available secondary data and observations.

#### Provisioning services - for the baseline

#### Farming

## Hectare area x yield/ha/yr = yield/yr for Maize, Matooke, Cassava, Sweet Potatos and Bananas

For the baseline, we used the 2015 area of small-scale farmland from the NFA 2015 land cover maps (Diisi 2009; GKW Consult GmbH 2016; QGIS 2018). From observations, the most prominent crops under cultivation were maize, matooke, cassava, sweet potatoes and bananas. From the Ugandan Census of Agriculture, we obtained estimates of the proportion of the cultivated area used for each crop in the Central region and obtain yield estimates of metric tonnes per hectare per year (UBOS 2010).

#### Grazing

# Cows per household x Households x % taken to the project area per day x days in the year = Cow grazing days

For the baseline, we used the average number of cows per household from the Value of Uganda's Forests Report for Rwenzori as they had a similar proportion of households with livestock as estimated for the project area in the Uganda Census (Bush et al. 2004; UBOS 2017b). From observations, the area around the forest has c.217 households, however, we assumed that only 50% of these would choose to take their livestock to the project area on any given day and that cows are grazed every day of the year.

## Fishing

# Fishing boats using Sumbwe Bay per day x catch rate for Tilapia x days in the year = kg catch per year from Sumbwe Bay

From observations, the number of fishing boats using Sumbwe Bay per day was estimated and it was observed that the catch all appeared to be Tilapia. We used the average catch rate (kg per boat per day), from the Fisheries Catch Assessment Survey in Lake Victoria (NaFFRI et al. 2016). We assumed that the week was representative of the rest of the year which is a significant and simplifying assumption.

## Water

Jerry cans per household per day x Households x % that use the project area per day x days in the year = Jerry cans per year from the project area

We use estimates of the number of jerry cans per household per day from Kakuru (2013) and assumed this is stable over the year (Kakuru et al. 2013). From observations, there are two boreholes one in Kagulu centre and one between Kagulu and Ngombere. We assumed that the Kagulu residents would use the boreholes as they were closer to their homes. Therefore, from observations we estimated the number of households in Buwjja to be 131 and estimated that 50% of Buwjja residents collect water from the project area.

## Firewood

Bundles per household per day x Households x % use firewood x % collect firewood from forests x % collect from the project area x days in the year = Bundles collected from the project area per year

We used estimates for the household usage of firewood per day from Tabuti et al. (2003) and used the estimate of the number of households from observations (Tabuti et al. 2003). From the Uganda National Household Survey 2016/17, we obtained estimates for the Rural population for the proportion of households that use firewood and that collect it from the bush / forest (UBOS 2017a). We estimated that 50% of the households collect firewood from the project area.

## Medicinal plants

Households x % to fall sick per month x % who use medicinal plants x % collect from the project area x months in the year = no. of households that use medicinal plants from the project area

We estimated the number of households from observations. Disease prevalence is estimated in the Uganda National Household Survey 2016/17 and we have used the rural estimate for the proportion of people that fall sick per month (UBOS 2017a). We used Kamatenesi-Mugisha & Oryem-Origa (2005)'s estimate of the usage of medicinal plants in Uganda (Kamatenesi-Mugisha & Oryem-Origa 2005). We estimated that 50% of the households collect medicinal plants from the project area.

## Charcoal

Firings in the project area per week x Bags produced per firing x weeks in the year = Bags of charcoal produced per year from project area

From observations, we observed the number of firings of charcoal in the project area and from the National Charcoal survey we obtained estimates of the average volume of charcoal produced per firing (MEMD 2016).

## Timber

Volume per hectare of standing timber/ harvesting rate x project area = volume of harvestable timber in the total project area per year

From the Ugandan forestry accounts, we obtained estimates that timber is harvested on a 30 year cycle (Masiga et al. 2012). Therefore, we have assumed that the flow of timber is approximately 1/30 of the timber stock in the project area.

## Poles

Stem density per hectare / harvesting rate x project area = volume of harvestable stems in the project area per year

From the NFA, we obtained estimates that the felling cycle for poles is approximately 12 years and estimated that 1/12 of the poles in the project area would be harvested every year.

## Provisioning services – post-construction

As the Plant area will be cleared and the reforestation area will have restricted access to allow the regeneration, we have assumed that there will be no provisioning ecosystem services derived from the project area, except water. The NWSC will restrict access to Sumbwe Bay in order to maintain the water quality for the plant and therefore the fisherman will need to find an alternative landing site (NWSC, personal communication).

## Water

no. of jerry cans used per household per day x (Households + UBOS population growth) x days in the year = Volume of water supplied by NWSC

Post-construction, the NWSC will provide the local communities will access to piped water, including all of the households in Buwjja and Kagulu (GKW Consult GmbH 2016; NWSC, personal communication). We used the estimated population growth rate for Mukono from UBOS population projections and assumed that the provision would apply to the whole village (UBOS 2015).

## Provisioning services – 30 years after construction

30 years after construction, we have assumed that the local communities would be able to collect firewood and medicinal plants from the reforestation area and that timber and poles would be harvested. We have assumed that the NWSC would restrict access and use the NFA's estimates of sustainable harvesting rates for wood based products and assumed that the level of medicinal plant usage would be sustainable (Drichi 2002). In the scope of this

case study, we have not considered how the compliance would these limits would be regulated, or how the local communities would source any further requirements for firewood and other products.

## Water

no. of jerry cans used per household per day x (Households + UBOS population growth) x days in the year = Volume of water supplied by NWSC

We used the estimated population growth rate for Mukono from UBOS population projections and assumed that the water provision would apply to the whole village (UBOS 2015).

## Firewood

# Bundles of wood that can be sustainably harvested per hectare x reforestation area x biomass that is used for firewood = Bundles per year of sustainably harvested firewood

The sustainable annual yield of biomass was calculated by the NFA and we have used the estimate for Woodlands and the average weight of a bundle of firewood to calculate the maximum potential number of bundles that could be obtained from the project area (Drichi 2002; Albers 2016). We have also made an assumption that 25% of the biomass will be used for firewood, based on the proportion estimated in the ESIA (GKW Consult GmbH 2016).

## Medicinal plants

no. of households x % to fall sick per month x % who treat using medicinal plants x % that obtain medicinal plants from the reforestation area x months in the year = no. of households that use medicinal plants from the reforestation area

We have used the UBOS growth rate to estimate population size in this area (UBOS 2015). We have made the simplifying assumption that the % to fall sick and % who treat using medicinal plants has remained stable from 2016 levels but we have assumed that only a third of the residents will be able to obtain medicinal plants from the reforestation area (Kamatenesi-Mugisha & Oryem-Origa 2005; UBOS 2017a).

## Timber

# *Volume per hectare of harvestable timber per year x reforestation area = volume of harvestable timber in the total reforestation area*

We used the NFA estimate of the sustainable harvesting rate of biomass in a Woodland and assumed that 55% of the biomass would be harvestable as timber, as the same proportion applied in the ESIA (Drichi 2002; GKW Consult GmbH 2016). We have used the same distribution of grades of timber as under the ESIA (GKW Consult GmbH 2016).

## Poles

# Stem density per hectare / harvesting rate x reforestation area = volume of harvestable stems in the reforestation area per year

We used the % increase in above ground biomass from the ESIA estimate to the estimate for Woodlands provided by the NFA. We applied this percentage increase to the stems per hectare per year estimate in the ESIA and multiplied this by the hectare area of the reforestation area (Drichi 2002; GKW Consult GmbH 2016)

Ecosystem service	Quantification	Valuation	Data sources
Baseline & Post	t-construction (except		
Farming	Maize, Matooke, Cassava, Sweet Potatos and Bananas Hectare area x yield/ha/yr = yield/yr	Conversion to market quantity x Market price = Value of crop	NFA land cover data, Ugandan Census of Agriculture, Observations
Grazing of cows	Cows per household x Households x % taken to the project area per day x days in the year = Cow grazing days	Sacks of grass per cow per day x Market price of grass = Value of grazing days	Bush et al (2004), Uganda Census, Observations
Fishing	Fishing boats using Sumbwe Bay per day x catch rate for Tilapia (kg/boat/day) x days in the year = kg catch per year from Sumbwe Bay	Conversion x Market price = Value of fish landed	Fisheries catch assessment survey, Observations
Water	Jerry cans per household per day x (Households – Kagulu residents) x % that use the project area per day x days in the year = Jerry cans per year from the project area	Market price = Value of water collected	Kakuru (2013), Observations
Firewood	Bundles per household per day x Households x % use firewood x % collect firewood from forests x % collect from the project area x days in the year = Bundles collected from the project area per year	Market price = value of firewood harvested	Tabuti et al (2003), Ugandan Household Survey 2016/17, Observations
Medicinal plants	Households $x \%$ to fall sick per month $x \%$ who use medicinal plants $x \%$ collect from the project area $x$ months in the year = no. of households that use medicinal plants from the project area	Average cost of monthly healthcare = Avoided cost of medicinal plants harvested	Ugandan Household Survey 2016/17, Kamatenesi- Mugisha & Oryem-Origa (2005)
Charcoal	Firings in the project area per week x Bags produced per firing x weeks in the year = Bags of charcoal produced per year from project area	Market price = Value of charcoal harvested	Observations, National Charcoal Survey (MEMD, 2016), Observations
Timber	Volume per hectare of standing timber/ harvesting rate x project area = volume of harvestable timber in the total project area per year	Price from ESIA = Value of timber	ESIA, Hassan and Mungatana, 2012), Observations
Poles	Stem density per hectare / harvesting rate x project area = volume of harvestable stems in the project area per year	Market price = Value of poles harvested	ESIA, NFA, Observations
Carbon	Per land cover classification Hectare area x carbon stored per hectare per year = Tonnes of carbon sequestered per year	Price per tonne = Value of Carbon sequestered per year	NFA, Bush et al (2004), Mabira report
Microclimate, air quality, erosion prevention		Minimum value per hectare for tropical forest x Exchange rate = Value of Regulating	De Groot et al (2010)

**Table 5:** Summary table of method for quantifying and valuing provisioning and regulating services, including the data sources

and water		Service per year						
treatment								
Post-constructi	Post-construction and for 30 years after construction							
Water	Jerry cans per household per day x (Households	Market price = Value of	Kakuru (2013),					
	+ UBOS population projection) x % that use the	water collected	Observations, UBOS					
	project area per day x days in the year = Jerry							
	cans per year from the project area							
30 years after	Medicinal plants, timber and poles use same equa	ition as 2016						
construction								
Firewood	Bundles of wood that can be sustainably	Market price = Value of	ESIA, NFA, Market					
	harvested per hectare x reforestation area x	firewood harvested	observations					
	biomass that is used for firewood = Bundles per							
	year of sustainably harvested firewood							
Medicinal	Households x % to fall sick per month x % who	Average cost of	Ugandan Household Survey					
Plants	use medicinal plants x (% collect from the	monthly healthcare =	2016/17, Kamatenesi-					
	project area in baseline – 20%) x months in the	Avoided cost of	Mugisha & Oryem-Origa					
	year = no. of households that use medicinal	medicinal plants	(2005), Observations					
	plants from the project area	harvested						
Timber	Harvestable biomass for timber x reforestation	Price from ESIA = Value	ESIA, Hassan and					
	area = volume of harvestable timber in the	of timber	Mungatana, 2012),					
	reforestation area per year		Observations					
Poles	Stem density per hectare / harvesting rate x %	Market price = Value of	ESIA, NFA, Observations					
	increase in above ground biomass in baseline x	poles harvested						
	project area = volume of harvestable stems in							
	the project area per year							
Microclimate,		1% growth rate from	De Groot et al (2010)					
air quality,		minimum value per						
erosion		hectare for tropical						
prevention		forest x Exchange rate =						
and water		Value of Regulating						
treatment		Service per year						

## Regulating services – baseline

Carbon

Area of Land cover x Carbon sequestered per year per hectare = Carbon sequestered in project area per land cover type per year

For the baseline, we took the hectare area per land cover type within the project area as calculated from the 2015 NFA land cover data and the carbon sequestered per land cover type per year (Bush et al. 2004; Diisi 2009; NatureUganda 2011).

Microclimate, air quality, erosion prevention and water treatment

We used value benefit transfer per hectare for these regulating services, therefore we do not have a physical flow estimate.

#### Regulating services – post-construction

### Carbon

Area of Land cover x Carbon sequestered per year per hectare = Carbon sequestered in reforestation area per land cover type per year

For post-construction, we applied the same equation as for the baseline, assuming that the reforestation area had not changed in structure between the baseline and post-construction.

### Regulating services – after 30 years

### Carbon

Area of Land cover x Carbon sequestered per year per hectare = Carbon sequestered in reforestation area per land cover type per year

For After 30 years, we applied the same equation as for the baseline but assumed that the carbon stored per hectare for Woodland was mid-way between Bush and Tropical High Forest and applied this to the reforestation area (Bush et al. 2004; NatureUganda 2011).

### Results

 Table 6: Provisioning and Regulation services for Baseline (2016), Post-construction (2020)

 and After 30 years (2050)

 Physical Flow Account

Ecosystem Service		Units	Baseline (2016)	Post construction (2020)	After 30 years (2050)
Provisioning	Food (Maize)		4,582		
	Food (Matooke)		14,928		
	Food (Sweet Potatoes)	kaluoor	4,234	-	-
	Food (Cassava)	kg/year	4,442	-	-
	Food (Sweet bananas)		145	-	-
	Grazing (cows)	Cows grazing days	8,713	-	-
	Fishing - Tilapia	Kg/ year	10,464	-	-
	Water	20L Jerry cans collected per year	71,723	264,049	582,454
	Firewood	Bundles of firewood per year	7,242	-	1,413
	Medicinal plants	No. of households per year	281	-	414
	Charcoal	Bags/ year	3,360	-	-
	Timber	m^3	47	-	134
	Poles	stems	280	-	227

Regulating	Carbon sequestration	Tonnes / yr	666	290	1958
	Microclimate regulation				
	Air quality regulation				
	Water treatment				
	Erosion prevention				

### Step 5. Monetary flow account

#### Methods

From market observations and secondary data, we constructed yearly monetary flow estimates but have included no discounting in order to minimise any issues of intergenerational equity. We used 2018 market observation prices and an August 2018 exchange rate (XE.com n.d.)

#### Provisioning services

For the provisioning services, farming, grazing, fishing, water, firewood, poles and charcoal, we used direct market pricing to estimate the value of the cheapest available alternative. We used an average price across the markets nearest to the project area. These values represent the market value (price x quantity) of the goods from the forest and do not represent the additional values, such as any intrinsic value that communities may place on obtaining goods from the forests rather than the market (Farber et al. 2006; Natural Capital Coalition 2016).

For medicinal plants, we used the avoided cost of expenditure on clinics from the UBOS estimate of the average monthly cost on healthcare (Farber et al. 2006; Natural Capital Coalition 2016; UBOS 2017a). For timber, we used the price per cubic metre as estimated in the ESIA (GKW Consult GmbH 2016)

For a number of the provisioning services, conversions were required from the volume of goods that were harvested to the metric used in the local markets. This is a result of using secondary data where the results are often reported in metric quantities whereas the local markets typically sell goods in physical units such as bunches of bananas or a whole fish for tilapia. The conversion estimates were obtained from published literature. For grazing, we estimated the volume of pasture / sacks of grasses that would be required to replace a day of grazing. From observations, it seems that if cows are not grazed they are fed Napier grass and it is estimated that 60kg of grass which would translate to 12kg of dry matter and this would be 2-3 sacks of grass (NAFIS n.d.).

Ecosystem service	Conversion	Data source
Matooke	Kg per bunch	(Wairegi et al. 2009)
Sweet potatos	Kg per bundle	(Mukhtar et al. 2010)

Table 7: Conversion from metric quantities to metrics used in local markets

Cassava	Kg per bundle	(Heuzé et al. n.d.)
Sweet bananas	Kg per bunch	(Wairegi et al. 2009)
Tilapia	Kg per fish	(Josupeit 2004)

Table 8: Market observation results for the average of the 3 closest markets	, and the
average in Katosi, the closest large market	

Good	Metric	Average Price	N	Median	Standard Deviation	Average	Ν
		Thee			Deviation	Katosi	
Maize	Per Kg	1065	46	900	536	777	11
Matooke	Per Bunch	21246	61	20000	9291	25700	15
Sweet	Per Bundle	1888	40	2000	310	2000	9
potatoes							
Cassava	Per Bundle	1915	41	2000	294	1944	9
Sweet	Per Bunch	18026	19	19000	6219	21600	5
bananas							
Grazing of	Per Sack	2500	8	2000	756	2600	5
cows							
Tilapia	Per Fish	10220	50	10000	4440	10500	6
Water	Per 20L Jerry	337	43	300	138	464	6
	Can						
Firewood	Per Headload	3500	14	3500	1454	2000	2
Charcoal	Per Sack	43990	50	40000	16989	36063	16
Poles	Per Pole	6296	49	6500	2220	13	7346

## Regulating services

For carbon, we used estimates of the price per tonnes of carbon sequestered to estimate the value of carbon sequestered in the project area per year (Bush et al. 2004; NatureUganda 2011). For other regulating services, micro-climate regulation, air quality regulation, erosion prevention and water treatment, we used value benefit transfer for tropical forests from De Groot et al. (2010)'s global study (Natural Capital Coalition 2016). For the baseline, we used the minimum value and for the after 30 years scenario, assumed a 1% growth rate from the baseline value to account for the increase in above ground biomass (De Groot et al. 2010).

#### Results

**Table 9:** Monetary flow account for provisioning and regulating services, for the Baseline (2016), Post Constructions (2020) and After 30 years (2050).

		Monetary Flow Account					
Ecosystem Service		Units	Baseline (2016)	Post Construction (2020)	After 30 years (2050)		
Provisioning	Food (Maize)		4,878	-	-		
	Food (Matooke)	UGX ('000s)	21,144	-	-		
	Food (Sweet Potatoes)	/ yr	1,903	-	-		
	Food (Cassava)		3,271	-	-		

	Food (Sweet bananas)	174	-	-
	Grazing (cows)	54,453	-	-
	Fishing - Tilapia	118,826	-	-
	Water	24,185	89,040	196,409
	Firewood	25,346	_	4,944
	Medicinal plants	8,803	-	12,946
	Charcoal	147,820	-	-
	Timber	2,042	-	5,860
	Poles	1,762	-	1,429
Regulating	Carbon sequestration	17,312	7,540	50,895
	Microclimate regulation	2,646	1,452	1,956
	Air quality regulation	2,442	1,340	1,806
	Water treatment	204	112	150
	Erosion prevention	2,239	1,228	1,655

## Step 8. Dependency

## Methods

We considered the dependencies as defined as "a business reliance on or use of natural capital" during the operational phase of the Plant and used previous studies on Water Treatment Plants to identify potential dependencies of the Katosi project on natural capital (Natural Capital Coalition 2016; Thames Water 2016).

## Results

The Water Treatment Plant will be dependent on natural capital, from a consumptive standpoint, the plant will require water for abstraction and from a non-consumptive standpoint, the plant will be dependent on the CFR for water treatment and filtration, treatment of waste water from the plant and erosion prevention.

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## **Appendix S3 - Sensitivity analysis**

## Methodology

### Included in the main report

### Baseline – including fishing village

For grazing, firewood, medicinal plants and water, we used the equations for the baseline quantification outlined in Appendix S2 and increased the project-affected people from 217 (131 for water due to Kagulu residents having access to boreholes) to 417 (331 for water provision). For fishing, we estimated that there would be 1 boat per every 3 households in the fishing village and hence the number of fishing boats increased from 4 to 66 per day (Kolding et al. 2005). For charcoal, we estimated that there would be an increase in line with the increase in the households, therefore the number of firings would be 192% of the base case. As the farming values were based on land cover and the timber and poles were based on a harvesting rate of the forest, we did not make assumptions of the impact of the fishing village on these estimates. For the valuation, we used the same monetary valuation as in the base case for each service.

#### Scenarios - After 30 years - no access to the reforestation area

We assumed that if no access was allowed to the reforestation area, this would result in no provisioning services from the project and reforestation area apart from water provision by NWSC. However, this restriction of access would likely increase the rate of reforestation and regeneration and likely increase the provision of regulating services.

#### Scenarios - After 30 years - full access to the reforestation area

For grazing, fishing, medicinal plants and charcoal, we used the equations for the baseline summarised in Appendix S2 and increased the number of households, number of firings per week and fishing boats by the projected population growth rate for Mukono (UBOS 2015). In the scope of this study, we have not made an assessment of whether this rate of harvesting would be sustainable. For firewood, timber and poles, we assumed that the rate would be double that of the sustainable rate as estimated for the after 30 years scenario for the base case, summarised in Appendix S2.

#### Scenarios - After 30 years - Reduction in the use of firewood

For firewood, we used the same equation as in the base case for after 30 years, however, we changed the % of biomass used for firewood down from 25% to 15%. For all other provisioning services, the values were the same as in Appendix S2 for the after 30 years scenario.

#### Scenarios - After 30 years - Reduction in the use of medicinal plants

For the use of medicinal plants, we used the same equation as used in the base case for medicinal plants after 30 years, however, we changed the % of the population that use medicinal plants down from 75% to 25%. For all other provisioning services, the values were as calculated in Appendix S2 for the after 30 years scenario.

### Counterfactuals - 2016 usage + Population growth

For grazing, fishing, firewood, medicinal plants and charcoal, we used the equations for the baseline in Appendix S2 and increased the number of households, number of firings per week and fishing boats by the projected population growth rate for Mukono (UBOS 2015). However, for farming, timber and poles, the values remain as in the 2016 usage as we have not attempted to model the conversion of population growth into farming or timber and pole harvesting. In the scope of this study, we have not made an assessment of whether this rate of harvesting would be sustainable which is a significant limitation.

### Counterfactuals - 2016 usage + with continued encroachment

For farming, we used the same equations as summarised in Appendix S2 and assumed there would be a 1% increase in the farm area per year for each crop, from the 2016 baseline assessment. For timber, poles, firewood, medicinal plants and charcoal, we used the equations for the baseline and assumed there would be a 1% p.a. decrease in the availability of these goods.

However, for grazing and fishing, we assumed that in a no project scenario that continued encroachment would not affect the availability of grass for grazing or the availability of fish. These are simplifying assumptions, due to time and logistical limitations.

#### Water provision - No borehole observation

We used the same equation as summarised in Appendix S2, but used the total number of project-affected people (217) in the calculation, rather than excluding the residents of Kagulu.

#### Water provision – Connection and access fee charged by NWSC

We used the equation for quantification and monetisation of the flow of water for post construction and for after 30 years as summarised in Appendix S2. However, from the total monetary cost we subtracted the connection fee per household and the cost per litre of water used charged by NWSC under their 2017 tariffs (NWSC n.d.)

#### Additional sensitivities

#### Counterfactuals - 2016 usage with continued encroachment, at a faster pace

For farming, we used the same equations as summarised in Appendix S2 and assumed there would be a 2% increase in the farm area per year for each crop from the 2016 baseline. For timber, poles, firewood, medicinal plants and charcoal, we used the equations for the

baseline and assumed there would be a 2% per year decrease in the availability of these goods.

However, for grazing and fishing, we assumed that in a no project scenario that continued encroachment would not affect the availability of grass for grazing or the availability of fish.

## Water provision - Location of market - Closest market, instead of average of 3 closest

We used the equations for quantification for baseline, post construction and for after 30 years as summarised in Appendix S2. However, for the monetary valuation, we used the average market price from Katosi, the closest market, as supposed to the average of the 3 closest markets, as summarized in Appendix S2.

## Water provision - If data collection had been completed in wet season

We used the equations for quantification for the baseline, post construction and for after 30 years as summarised in Appendix S2. However, for the monetary valuation, we used an estimate of the market price for water in wet season which was estimated to be 200 UGX as suppose to the average of our study which was 337, as in Appendix S2.

## Water provision – If data collection had been completed in dry season

We used the equations for quantification for baseline, post construction and for after 30 years as summarised in Appendix S2. However, for the monetary valuation, we used an estimate of the market price for water in wet season which was estimated to be 500 UGX as suppose to the average of our study which was 337, as in Appendix S2.

## Project-affected people - If only those within 30 minute walking distance

In Appendix S2, the equations for grazing, firewood, water and medicinal plants included the number of project-affected people. We estimated the impact if we used a catchment of the households within 30 minute walking distance. We used the equations in Appendix S2 for the baseline, post construction and after 30 years, but with a catchment of 65 instead of the 217 for the 2016 baseline.

## Project-affected people - If only those within 1 hour walking distance

In Appendix S2, the equations for grazing, firewood, water and medicinal plants included the number of project-affected people. We estimated the impact if we used a catchment of the houses within 1 hour walking distance. We used the equations in Appendix S2 for the baseline, post construction and after 30 years, but with a catchment of 136 instead of the 217 for the 2016 baseline.

## Project-affected people – use of project area (60%)

In Appendix S2, the equations for grazing, firewood, water and medicinal plants included the proportion of the project-affected people that use the project area on a given day /

month. We estimated the impact if we used 60%, rather than the 50% estimated for the base case. We used the equations in Appendix S2 for the baseline, post construction and after 30 years, but with a proportion of catchment that use the project area of 60%.

## Project-affected people – use of project area (40%)

In Appendix S2, the equations for grazing, firewood, water and medicinal plants included the proportion of the project-affected people that use the project area a given day / month. We estimated the impact if we used 40%, rather than the 50% estimated for the base case. We used the equations in Appendix S2 for the baseline, post construction and after 30 years, but with a proportion of catchment that use the project area of 40%.
KEY DECISION	BASE CASE	ALTERNATIVE SCENARIO	ASSUMPTION FOR ALTERNATIVE SCENARIO		
Baseline for project-	Illegal fishing	Fishing village extant in	Assume that the fishing village demolition is due to the project		
affected people	village not	baseline	area and the fishing shifts to other areas.		
	included		Use of the project area and Sumbwe Bay includes the illegal		
			fishing village, so project-affected people increase as well as		
			the number of fishing boats using Sumbwe Bay.		
After 30 years	Restricted access	After 30 years - no access to	No access to provisioning ecosystem services for project-		
scenarios for local	to the	the reforestation area	affected people, except water provision by NWSC		
natural resource use	reforestation area.	After 30 years – full access	Baseline usage plus population growth rate for grazing, fishing,		
of the reforestation	2016 baseline use	to the reforestation area	medicinal plants and charcoal. Double the NFA's estimate for		
area by project-	of firewood and		sustainable yield for firewood, timber and poles (Drichi 2002)		
affected people	medicinal plants	Reduction in use of firewood	15% of annual biomass yield for firewood, decline from 25% in		
		for external reasons	the base case		
		Reduction in use of	Medicinal plants used by 25% of population, reduced from 75%		
		medicinal plants for external	in the base case		
		reasons			
Counterfactual for	2016 usage	1. 2016 usage + Population	Population growth of 2.7% (exc. farming, timber and poles)		
no project scenario		growth			
		2. 2016 usage with	Encroachment 1% per year increase in farm area, 1% per year		
		continued encroachment	decrease in availability of goods (except fishing and grazing)		
		2. 2016 usage with	Encroachment 2%p.a. increase in farm area, 2%p.a. decrease in		
		a faster pace	availability of goods (all except fishing and grazing)		
Water needs of	Borehole observed	1.No borehole (as per ESIA)	All project-affected people accessing water from project area		
project-affected	Piped water	2. Households have to pay	Each household pay connection and fee per jerry can of water		
people	provided by NWSC	for piped water (NWSC,	consumed (NWSC tariffs)		
	to compensate for	personal communication)			
	loss of access				
Accuracy of		10% error	Each component increased / decreased by 10%		
quantitative					
estimates					

# **Table 1:** Summary of sensitivity analysis, including assumptions for the base case and alternatives (those in bold are included in the main report)

Water – other	Average market	3. Location of market –	Use the average prices for Katosi (summarized in Appendix S		
	price for 3 closest	Closest market, instead of			
	markets	average of 3 closest			
	Value estimate	4. Data collection – wet	If had taken market observations in wet seasons - Price of		
	applies to whole	season	water is 200		
	year (Average				
	=337)				
	Value estimate	4. Data collection – dry	If had taken market observations in dry season - Price of water		
	applies to whole	season	is 500		
	year (Average				
	=337)				
Catchment	Catchment – from	Catchment (30 minutes	Catchment is 65 households		
	project area up to	walking distance)			
	Ngombere (c. 2	Catchment (60 minutes	Catchment is 136 households		
	hours – 217	walking distance)			
	households)				
	50% of catchment	Use of project area (0.6)	60% of catchment use project area		
	use the project	Use of project area (0.4)	40% of catchment use project area		
	area				

\* Quantitative scenarios were assessed on the basis of the monetary value of provisioning services

## Results

# **Table 2:** Summary of sensitivity analysis for aggregate monetary flows of provisioningservices for the baseline, post-construction and after 30 years

For Provisioning	All in UGX (M)					
- overall						
		Base	Post	After	Net	Ratio to
			Construction	30 years	change	base case
	Base scenario	415	89	222	(193)	NA
Baseline	Fishing village					
-		2,680	89	222	(2,458)	12.7
Scenario	After 30 years (no access)	415	89	196	(218)	1.1
Scenario	After 30 years (unregulated access)	415	89	1,030	615	(3.2)
Scenario	After 30 years (Reduction in use of medicinal plants)	415	89	213	(202)	1.0
Scenario	After 30 years (Reduction in use of firewood, use of yield for timber instead)	415	89	220	(195)	1.0
Accuracy	10% +	640.78	143.40	370.31	(270)	1.4
Catchment	Catchment (30 minutes walking distance)	338	25	72	(266)	1.4
Catchment	Catchment (60 minutes walking distance)	371	53	137	(234)	1.2
Catchment	Use of project area (0.6)	437	89	235	(203)	1.0
Catchment	Use of project area (0.4)	392	89	226	(166)	0.9
			1			
For Provision	ing Water					
	Base scenario	24	89	196	172	NA
Observation	No observation of borehole	40	89	196	156	0.91
Project	NWSC make households pay for connection and	24	68	149	125	0.73
decision	usage of water					
Data	Closest Market					
aggregation		16	59	131	115	0.7
Data	Data collected in Wet season	14	ED	116	102	0.6
Data	Data collected in Dry season	14		110	102	0.0
aggregation		36	132	291	255	1.5
		1	I			
For Counterfa	ictuals					
		Counter	factual	After	Net	Ratio to
				30	change	base case
			[	years	(100)	
Base scenario - 2016 usage		415		222	(193)	
Base scenario + Population growth of 2.7% p.a.		965		222	(744)	3.85
Continued degradation - 1%p.a. decline in availability of goods		366		222	(145)	0.75
and 1%p.a. expansion of farming						
and 2%p.a. expansion of farming		340		222	(119)	0.62

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## **Appendix S4 - Limitations**

#### Limitations of NCA in general

There are limitations with NCAs that have been identified in the literature, including that, by definition, the NCA only represents an anthropocentric view of the natural world (Bolt et al. 2016). There are also concerns over how well NCAs are able to represent the natural processes and functions that underpin the production of ecosystem services, which are an important part of natural capital and to the consideration of biodiversity (Natural Capital Committee 2013; Bolt et al. 2016; Natural Capital Coalition 2016).

## Limitations of our NCA

There were limitations within our case study. For the counterfactuals, there was limited assessment of the rate of degradation and the sustainable rate of harvesting. Multiple counterfactuals were developed to illustrate the consideration and assumptions required to generate a counterfactual. There were also limitations with our paper that we focused on aggregated monetary flows, but this was for illustrative purposes with the disaggregated flows in the Supporting Information.

There was also a limitation that the observational walk covered approximately 20% of the project site. However, the walk covered the main paths where the majority of activities would likely be conducted. It was very difficult to cover a larger area without disturbing the cultivated areas and we did not believe this would be appropriate. The line of sight was also affected by the time of year, as in June/July it was approaching harvest, so the fields of maize restricted the line of sight.

There were limitations with the NFA's land cover data due to changing methodology (UNEP-WCMC & IDEEA 2017). There were limitations with the use of De Groot et al (2010) benefit transfer for regulating services. These are global estimates for tropical forests and they have a considerable range in each estimate for each ecosystem service (De Groot et al. 2010). Due to the level of degradation within Mwola CFR, we used the minimum value and as there is limited detail on the relation between reforestation efforts and the provision of regulating services we made a simplifying assumption that there would be a 1% growth rate per year from the start of restriction of access and the replanting efforts. We used a single source rather than combine different sources as there can be issues of linguistic uncertainty between different ecosystem services which we wanted to minimise (Regan et al. 2002). The use of international estimates is viewed as a limitation, but there were limited local estimates of the value of these regulating services (Pandeya et al. 2016)

#### Assumptions

In order to conduct our NCA we also needed to make a number of assumptions which are detailed below. We assumed no significant change between 2016 and 2018 and that the observation week was representative of the year in order to use the ESIA data and observations within our baseline. We assumed there was a uniform catchment and use of the project area across ecosystem services and that using the cheapest available alternative

was acceptable for our purpose. We assessed whether the secondary data was representative to the local area using observations and then made assumptions based on this assessment.

#### Lack of interviews

During study, we faced time and logistical constraints which meant we were not able to complete interviews or focus groups. This had some important implications of our case study, but was also useful. Many ESIAs, on which decisions are made, have very limited time on the ground and therefore, understanding how much of an NCA could be conducted based on secondary data was part of the learnings from the case study. It also identified that observations, such as that of the borehole could be used to inform the questionnaire, to identify differences between perceived use and observed behaviours as well as triangulate findings from other studies.

However, the lack of interviews also meant that we were not able to cover well-being in our case study. The lack of interviews also meant that we were unable to assess the historic changes in use of the project area, which could have given an indication of whether encroachment had already affected the availability of goods.

To address some of the limitations and reduce the number of assumptions required for future NCAs, potentially some of the following questions could be used if interviews or focus groups were going to be conducted:

- 1) Which ecosystem services contribute the most to the well-being of the community or the household?
- 2) Does the use of x good change over the year? If so, how?
- 3) Does the price of good x change over the year? What does it cost at these different times of the year?
- 4) What proportion of good x do you obtain from the project area?
- 5) Why do you choose to good x from the project areas vs other areas of forest vs the market?
- 6) If you were not able to obtain the good from the project area, would you still try to obtain the good? If so, how and where would you obtain the good (e.g. purchase from market, go to a different forested area)?

It would also be useful within NCAs to move beyond the impact of the project on local communities but also develop an understanding of the dependency of the local communities on the project area. For example, if the local communities obtain 90% of their goods from the project area rather than 10%, this would mean the project would have a very different effect on the local communities. This could be an important consideration within Uganda where a large proportion of those out of poverty are still viewed as vulnerable to poverty and changes in their access to goods could affect their well-being (World Bank 2016).

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# Appendix S5 - Scope of the ESIA

## Table 1: Summary of scope of ESIA (GKW Consult GmbH 2016)

Baseline Environmental Conditions	Details			
Vegetation	Qualitative description and waypoints of sensitive sites			
vegetation	Species richness counts of species, genera and families			
Butterflies, Dragonflies, Herpetiles, Birds, Mammals	Species richness, composition and conservation status			
Forest Economic Value (For Pla	ant, not reforestation area)			
Timber	Quantitative and Monetised stock - Survey for volume and market price			
Poles				
Charcoal				
Fuelwood	Quantified and Moneticed flow - Household Survey for volume and market price			
Hoe/axe handles	Assumed average annual harvest rate per household and a number of households affected			
Palm leaves				
Fresh water				
Herbs	Monetised flow - total number of households and avoided cost per year			
Carbon sequestration	Quantified and Monetised stock - above ground biomass and market carbon price			
Microclimate regulation	Monetised - Benefit transfer			
Air quality regulation				
Other				
Farming	Mentioned in project description as usage of the area converted from natural vegetation			
Fishing	Village identified, but considered as a separate section from rest of the ESIA			
Fish spawning and breeding sites for amphibians	Mentioned in qualitative discussion of sensitive sites, not included in impact of project			

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